

ANNUAL REPORT

2010

Including conduct of the

Concordia by-election

March 2, 2010



December 15, 2011

The Honourable Daryl Reid
Speaker of the Legislative Assembly
Room 244 Legislative Building
Winnipeg, Manitoba
R3C 0V8

Dear Mr. Speaker:

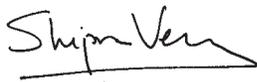
I have the honour of submitting to you the annual report on the activities of Elections Manitoba for the 2010 calendar year, including the conduct of the Concordia by-election held March 2, 2010. This report is submitted pursuant to subsection 32(1) of *The Elections Act* and subsection 99(1) of *The Elections Finances Act*.

In accordance with subsection 32(5) of *The Elections Act* and subsection 99(2.1) of *The Elections Finances Act*, post-election and annual reporting under these statutes has been combined.

The applicable legislation states that the Speaker shall lay the report before the Legislative Assembly forthwith if the Assembly is in session or, if not, within 15 days after the beginning of the next session.

Pursuant to subsection 32(4) of *The Elections Act* and subsection 99(3) of *The Elections Finances Act*, an annual report that contains recommendations for amendments to these Acts stands referred to the Standing Committee on Legislative Affairs for consideration of those matters. Furthermore, these subsections provide that the Committee shall begin its consideration of the report within 60 days after the report is laid before the Assembly.

Respectfully yours,

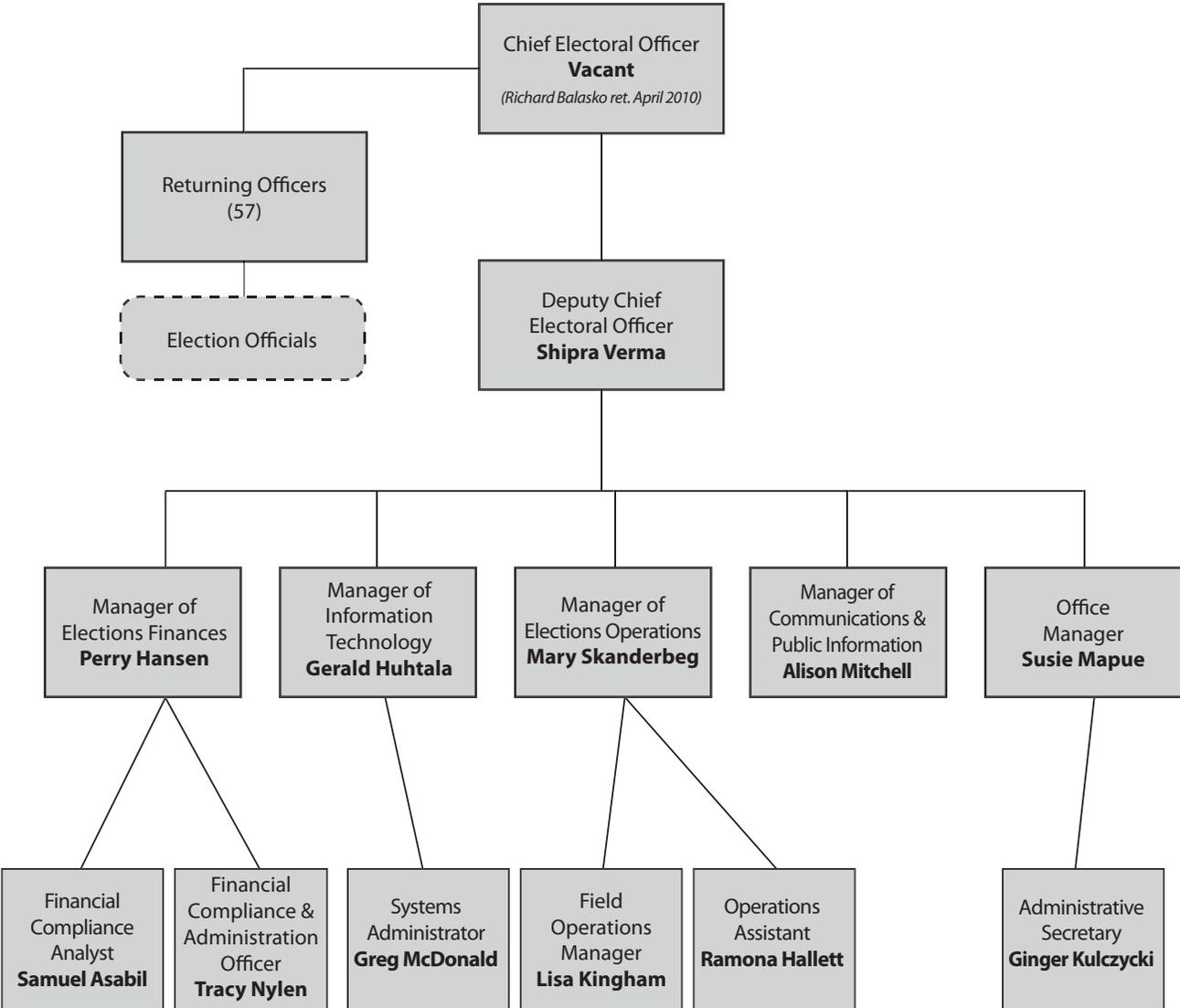


Shipra Verma, CA
Deputy Chief Electoral Officer

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ORGANIZATIONAL CHART





INTRODUCTION

Substantial legislative amendments introduced in 2008 to *The Elections Act* and *The Elections Finances Act* fundamentally impacted Elections Manitoba's preparations for Manitoba's 40th General Election.

While some of the amendments were implemented on a smaller scale in by-elections held in 2009 and 2010, much work was undertaken in the current year to prepare for the widespread operational changes required for the coming General Election.

Activities in 2010 were focused on the following areas:

- Completion of the redistribution of voting areas and associated documentation to reflect the boundary changes set out in the 2008 Electoral Boundaries Commission report
- Recruitment and enhanced training of Returning Officers and Assistant Returning Officers
- Continued development of the address database
- Refinement and/or development of IT systems and processes to better support enumeration and human resource management as well as the tracking of inquiries from our stakeholders
- Expansion of public information and education programming to improve service to voters and future voters
- Enhancement of tools and assistance for political participants

Conduct of the 40th General Election will be presented in the 2011 Annual Report. This 2010 report reviews the impact of legislative changes, preparations for the general election and a by-election in Concordia, as well as expanded education and information programs.

All of these projects incorporated best practices gained from past experiences and other jurisdictions, while incorporating new legislation to achieve our ongoing goal of making the electoral process more accessible to voters and expanding assistance to political participants.

A significant event for Elections Manitoba was the retirement of long-time CEO Richard Balasko in April 2010. In accordance with the legislation, Deputy CEO Shipra Verma assumed CEO responsibilities following Mr. Balasko's departure.



ANNUAL ACTIVITIES

A. ACTIVITIES RELATING TO THE ELECTIONS ACT

Preparations for the next general election are detailed in Section III.

Delivering public information and educational programming

Elections Manitoba continued to fulfill its public information and education mandate through the *Your Power to Choose* program. The focus in 2010 was on the completion of the adult guide, an adaptation of the original *Your Power to Choose* guide. Originally created as a curriculum-based teaching tool for grades six, nine and 11 students, the new adaptation was developed in consultation with Manitoba Adult Learning and Literacy to fill the specific needs of adult learners in the province. Incorporating the nine Essential Skills identified by Human Resources Development Canada to support skills upgrading at work and in everyday life, the new guide includes lessons for three different learning levels, reflecting the varying levels of literacy among adult learners.

The new guide was unveiled at the Adult Secondary Education Council's annual conference in October and distributed to over 80 adult learning centres and adult literacy places in Manitoba, as well as all the MLAs.

A key component of the *Your Power to Choose* program is the facilitated in-class workshops and, in the fall of 2010, the education coordinator toured rural and northern Manitoba in an effort to reach young people outside the city of Winnipeg. In total, close to 400 students in eight communities participated in 21 workshops over a four-week period. Electoral divisions visited on the tour were Kewatinook, The Pas, Thompson, Flin Flon, and Steinbach. In addition, two new workshop facilitators were recruited and trained in their home communities.

In total, 38 in-class workshops were held in 2010:

- 718 school-aged children and youth in 18 schools
- 12 adults in four adult learning centres

Working with advisory committees

Elections Manitoba consults with representatives from all political parties on an annual basis with respect to *The Elections Act* (EA) and *The Elections Finances Act* (EFA). These advisory committees are legislated under each act. For a report on *The Elections Finances Act* Advisory Committee, see page 13.

The Elections Act Advisory Committee

This advisory committee met on September 23 to review amendments to *The Elections Act*, including the 75-day calendar for set-date elections, candidate packages, enumeration strategy, distribution of preliminary voters list, nomination papers and electoral division maps. Recommendations put forward by Elections Manitoba were also discussed, including length of the revision period, access for campaigning and ID requirements, and the tariff of fees. Other items discussed were the new Inkster Electoral Division map, updating the political party contact page on the Elections Manitoba website, and format of the final voters list after the election.

Committee members for 2010:

Communist Party of Canada-Manitoba – Darrell Rankin

Green Party of Manitoba – James Beddome

Manitoba Liberal Party – Dennis Trochim

New Democratic Party of Manitoba – Nanci Morrison

The Progressive Conservative Party of Manitoba – Jonathan Scarth

B. ACTIVITIES RELATING TO THE ELECTIONS FINANCES ACT

Preparations for the next general election are detailed in Section III.

PROCESSING ANNUAL FINANCIAL RETURNS

To demonstrate compliance and maintain transparency with the public, political parties and constituency associations disclose their annual financial activities. Candidates are required to report the status of campaign deficits and loan balances annually as well.

I. Political Parties

Annual statements for 2009 were required to be filed by March 31, 2010 or by an approved extension date and were filed as follows:

Political Party	Extension Date (if applicable)	Filed Date
Communist Party of Canada - Manitoba	April 28/10	April 28/10
Green Party of Manitoba	April 30/10	April 29/10
Manitoba Liberal Party	N/A	March 30/10
New Democratic Party of Manitoba	April 30/10	April 20/10
The Progressive Conservative Party of Manitoba	April 15/10	April 15/10

Registered Political Party Annual Financial Statements Filed in 2010 for the calendar year ending December 2009

	CPC-M	GPM	Liberal	NDP	PC Manitoba
Assets and Liabilities					
Assets	\$ 1,577	\$ 8,597	\$ 172,066	\$ 470,583	\$ 225,742
Liabilities	16,523	-	87,496	71,701	62,231
Net Worth/(Deficit)	\$(14,946)	\$ 8,597	\$ 84,570	\$ 398,882	\$ 163,511
Income and Expenses					
Contributions ¹	\$ 6,016	\$ 5,213	\$ 130,283	\$ 721,476	\$ 760,765
Transfers	-	98	337	-	136,501
Other Income	1,061	7,387	20,454	295,577	98,986
Total Income	7,077	12,698	151,074	1,017,053	996,252
Expenses	9,980	8,676	182,534	1,134,608	1,066,906
Surplus/(Deficit)	\$ (2,903)	\$ 4,022	\$ (31,460)	\$ (117,555)	\$ (70,654)

¹ Excludes contributions received during the by-election period.

II. Annual allowance paid to political parties for 2009

Under The Elections Finances Act, political parties are entitled to public funding upon request, referred to in the legislation as an annual allowance. Allowance paid for 2009 was as follows:

Political Party	Amount certified
Communist Party of Canada - Manitoba/Parti communiste du Canada Manitoba	\$600
Green Party of Manitoba/Parti vert du Manitoba	\$6,982.50
Manitoba Liberal Party	\$64,821.25

III. Contributions Received by Registered Political Parties (2009)¹

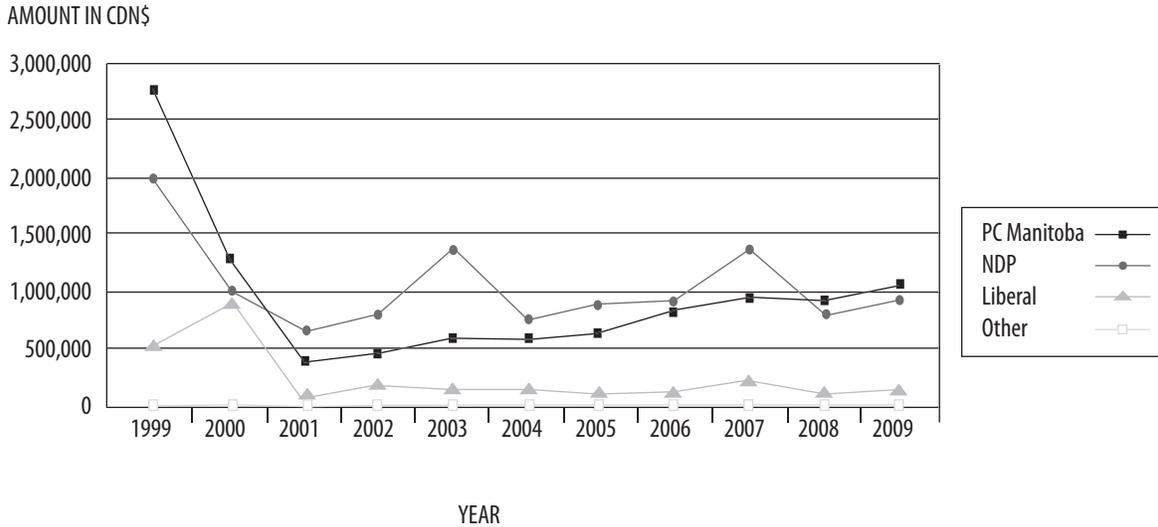
	CPC-M	GPM	Liberal	NDP	PC Manitoba	Totals
\$250.00 or More Total value \$	\$4,472	\$1,424	\$93,066	\$553,018	\$634,138	\$1,286,118
\$25.00 to \$250.00 Total value \$	1,489	5,119	62,541	313,967	351,175	734,291
Less Than \$25.00 Total value \$	55	371	1,904	60,887	14,268	77,485
Total of all Contributions \$	\$6,016	\$6,914	\$157,511	\$927,872	\$999,581	\$2,097,894

¹ Includes all contributions received during the year, including the by-election period.

Historical Summary of Contributions

Reporting Year	Liberal	NDP	PC Manitoba	Other	Totals
1999	\$ 491,194	\$ 1,959,005	\$ 2,687,564	\$ 10,531	\$ 5,148,294
2000	923,036	1,006,214	1,286,390	15,724	3,231,364
2001	92,909	630,586	393,674	11,997	1,129,166
2002	186,806	752,644	426,069	8,485	1,374,004
2003	174,730	1,309,763	536,538	24,231	2,045,262
2004	127,028	715,532	547,563	9,849	1,399,972
2005	135,808	790,183	557,512	8,884	1,492,387
2006	138,985	862,684	864,393	12,750	1,878,812
2007	221,508	1,306,764	949,403	17,280	2,494,954
2008	136,546	722,502	834,710	9,413	1,703,171
2009	157,511	927,872	999,581	12,930	2,097,894
	\$ 2,786,061	\$ 10,983,748	\$ 10,083,397	\$ 129,144	\$23,982,350

Contribution Analysis



IV. Constituency Associations

Each person responsible for the finances of a constituency association must provide information regarding the balance remaining on contributions and loans to the Chief Electoral Officer. These constituency association returns state the name and address of all contributors, as well as the aggregate value of their contributions to the association during that year.

An aggregate annual contribution to the constituency association totaling \$250 or more is public information. Four of the five registered political parties have constituency associations.

Contributions of \$250 or More to Constituency Associations (2010)				
	GPM	Liberal	NDP	PC Manitoba
Total Number of Constituency Associations ¹	2	57	57	57
No. of contributions of \$250 or more	-	-	3	1
Amount of contributions \$250 or more	\$ -	\$ -	\$ 831	\$ 800

¹ The Communist Party of Canada – Manitoba did not have Constituency Associations.

Yearly Comparison of Constituency Associations Reporting Contributions of \$250 or More

YEAR	# OF CONSTITUENCY ASSOCIATIONS	REPORTING CONTRIBUTIONS OF \$250 OR MORE	TOTAL CONTRIBUTIONS OF \$250 OR MORE
1999	171	8	\$11,637
2000	171	5	\$7,323
2001	171	4	\$1,895
2002	171	5	\$9,673
2003	171	2	\$940
2004	171	4	\$2,055
2005	171	3	\$2,595
2006	172	5	\$3,746
2007	174	8	\$6,315
2008	174	0	\$0
2009	175	2	\$787
2009*	30	1	\$500
2010	173	4	\$1,631

*Under new boundaries, pursuant to 2008 Electoral Divisions Boundaries Commission report

Manitoba Tax Credits Claimed for Political Contributions (1982 - 2010)*

Tax Year	INDIVIDUAL	CORPORATE	TOTAL
	Returns \$	Returns \$	Credits \$
1982	\$ 293,500	\$ 54,200	\$ 347,700
1983	429,200	47,300	476,500
1984	520,400	69,000	589,400
1985	642,900	90,100	733,000
1986	863,356	119,598	982,954
1987	476,617	65,708	542,325
1988	1,115,750	136,091	1,251,841
1989	642,722	68,720	711,442
1990	1,019,617	93,542	1,113,159
1991	470,509	54,817	525,326
1992	512,373	38,387	550,760
1993	539,930	87,426	627,356
1994	634,297	91,109	725,406
1995	1,038,872	123,903	1,162,775
1996	558,774	87,700	646,474
1997	560,071	71,617	631,688
1998	553,526	82,243	635,769
1999	1,229,513	116,735	1,346,248
2000	562,901	98,876	661,777
2001	537,700	26,545*	564,245
2002	623,059	6,037*	629,096
2003	1,195,568	2,342*	1,197,910
2004	728,462	2,018*	728,462
2005	792,686	-	792,686
2006	944,841	-	944,841
2007	1,551,826	-	1,551,826
2008	969,134	-	969,134
2009	1,072,440	-	1,072,440
2010	1,408,023	-	1,408,023
Total Tax Credits Claimed Since 1982	\$ 22,488,567	\$ 1,634,014	\$ 24,122,581

* As of January 1, 2001, contributions from corporations are not permitted under *The Elections Finances Act*. Credits claimed by corporations are for contributions prior to 2001.

V. Candidates Campaign Deficit and Loan Balances

From the PC Party of Manitoba leadership contest in 2006:

- One contestant reported an outstanding loan and/or deficit balance at the end of 2010.

From the 2007 General Election:

- In 2010, one candidate reported deficit and loan balances.

Complete details can be found in the relevant returns which are available for viewing at Elections Manitoba or via Elections Manitoba's website.

The Elections Finances Act Advisory Committee

Elections Manitoba consults with representatives from all political parties on an annual basis with respect to *The Elections Act* (EA) and *The Elections Finances Act* (EFA).

The EFA Advisory Committee met on October 20 to review the amendments to *The Elections Finances Act*, and to discuss the new tools designed by Elections Manitoba that will assist political participants in their compliance with the new legislation. These include updated guides, an updated official agent package, a new record-keeping tool, and newly developed information sessions.

Committee members for 2010:

Communist Party of Canada-Manitoba – Darrell Rankin

Green Party of Manitoba – Tanja Hütter

Manitoba Liberal Party – Dennis Trochim

New Democratic Party of Manitoba – Kevin Dearing

The Progressive Conservative Party of Manitoba – Cynthia Lischynski

C. DEVELOPING STAFF AND SHARING BEST PRACTICES THROUGH INTER-JURISDICTIONAL PARTNERSHIPS

There were several opportunities throughout the year to collaborate with other jurisdictions for the purpose of sharing information and facilitating new ideas to enhance future delivery of services.

- A conference call of the Working Group on CERL (Canadian Elections Resource Library, an online resource for election agencies across Canada, maintained by Elections Manitoba) was held in October. Prior to the meeting, Elections Manitoba's new Web/CERL Coordinator conducted a functionality review of CERL, and the meeting was an opportunity for her to share her findings and answer questions of the working group members. Subsequently, a survey of CERL usage was prepared and distributed to all jurisdictions.
- Elections Manitoba's DCEO, along with the Commissioner of Elections, attended a meeting with the Elections Canada Commissioner and senior legal counsel. The agenda included a discussion of the investigative process for compliance agreements and injunctions.

- Regular conference calls of the Working Group on Civic and Democratic Engagement, led by Elections Manitoba, took place throughout the year. The working group compiled a survey of engagement activities across jurisdictions with the goal of identifying initiatives and partnership opportunities across the jurisdictions.
- Elections Manitoba also participated in Working Groups on the Election Worker Role Data Model, Electronic Voting and Voter Turnout, all via conference calls.
- Elections Manitoba hosted visitors from other jurisdictions throughout the year, including a three-day working session on election payroll with finance staff from Elections Saskatchewan. In conjunction with Richard Balasko's retirement, elections officials from BC, Saskatchewan, Ontario, Nova Scotia, Nunavut and Yukon attended meetings with Elections Manitoba.
- Elections Manitoba also attended annual conferences of the Canadian Elections Officials (CEO), The Council on Governmental Ethics Laws (COGEL) and the National Register of Electors (NROE) with provincial, federal and international counterparts.

D. PUBLIC INTEREST DISCLOSURE

The Public Interest Disclosure Act, known as Whistleblower Protection, came into effect in April 2007. There have been no disclosures within Elections Manitoba, although the organization remains fully aware of the Act and is ready to ensure its regulations are met should an employee come forward with a concern.

The Act gives employees a clear process for disclosing concerns about significant and serious matters (wrongdoing) in the Manitoba public service, and strengthens protection from reprisal. The Act builds on protections already in place under other statutes, as well as collective bargaining rights, policies, practices and processes in the Manitoba public service.

Wrongdoing under the Act may be: contravention of federal or provincial legislation; an act or omission that endangers public safety, public health or the environment; gross mismanagement; or, knowingly directing or counseling a person to commit a wrongdoing. The Act is not intended to deal with routine operational or administrative matters.

The following is a summary of disclosures received by Elections Manitoba for fiscal year 2010 – 2011:

Information Required Annually (per Section 18 of <i>The Act</i>)	Fiscal Year 2010– 2011
The number of disclosures received, and the number acted on and not acted on. <i>Subsection 18(2)(a)</i>	NIL
The number of investigations commenced as a result of a disclosure. <i>Subsection 18(2)(b)</i>	NIL
In the case of an investigation that results in a finding of wrongdoing, a description of the wrongdoing and any recommendations or corrective actions taken in relation to the wrongdoing, or the reasons why no corrective action was taken. <i>Subsection 18(2)(c)</i>	NIL

E. GOVERNMENT ADVERTISING UNDER THE ELECTIONS FINANCES ACT

Another responsibility of Elections Manitoba is to publish justifiable violations under Sections 56(1) and (1.1) of *The Elections Finances Act* in this report, when provided by the Commissioner of Elections. These statutes regulate the kind of information a government department or Crown agency can publish or advertise leading up to and during elections and by-elections, and allow for complaints of violation to be filed with the Commissioner of Elections. At the time of writing the 2010 Annual Report, there were no matters provided by the current Commissioner of Elections, Bill Bowles, or his predecessor, Michael T. Green.



ELECTION ACTIVITIES

PLANNING FOR THE 40TH GENERAL ELECTION

Preparations for the 40th General Election on October 4, 2011 have been ongoing since 2008, the year following the 39th General Election. The amendments to *The Elections Act* and *The Election Finances Act* in 2008 have added a new dimension to preparations, involving all departments of Elections Manitoba in planning and implementing newly developed tools and procedures to increase voter accessibility and services to voters and political participants.

Changes to 56 out of 57 electoral division boundaries by the Electoral Boundaries Commission, as a result of population shifts, have also had far-reaching implications. Building on the steady work of 2009, excellent progress was made in 2010 to ensure all legislative changes will be integrated into the 2011 electoral process.

Voting Improvements

- In order to meet new legislative requirements and enhance accessibility, advance voting will be extended for the first time in a general election, from seven days to eight. Work began in establishing advance voting locations, with plans for approximately 300 to be in operation across the province (as compared to 194 locations in 2007). The increase in advance voting locations was to satisfy the new requirement that residents of population centres with more than 50 eligible voters in a community will not have to travel more than 30 km in order to vote at an advance location.
- Election day voting will be extended by an additional hour, beginning at 7:00 am

Boundary Changes

- The majority of new boundaries have been implemented, involving the creation of new maps, redistribution of voting areas within electoral divisions, assignment of voting locations, creation of new street keys and voting keys for enumerators and election day workers, and communication to the public.

Enumeration

- A wide-impacting amendment to *The Elections Act* called for the establishment of a set election date, with the October 4, 2011 election setting the precedent. Accompanying this change is a new election calendar that calls for enumeration to begin 75 days in advance of election day and continue for 33 days. An enumeration strategy was developed to respond to the opportunities and challenges of a 75-day calendar, and implementation will begin in July 2011.
- Another significant *Elections Act* amendment stipulates the creation of an address database to better manage the enumeration process. By the end of 2010, more progress was made towards geo-coding addresses and assigning them to specific voting areas within electoral divisions. Field testing of the data in both urban and rural electoral divisions was begun to establish the efficacy of the database as a management tool for the enumeration process.

Assistance and Information for Candidates and Official Agents

- To reflect the new amendments under *The Elections Act* and *The Elections Finances Act*, kits were developed to assist candidates and others involved in the electoral process. Information in the kits covers the pre-writ period and the writ period (28 to 33 days before election day) as well as financial regulations.

- Information sessions for political participants were developed and conducted.
- A new financial record-keeping system for candidates and political parties, created to assist them in their compliance with *The Elections Finances Act*, was completed and tested to favourable response during the Concordia by-election. A new information kit was also provided to official agents.

Staff Recruitment and Support

- Selection criteria were defined for returning officers and assistant returning officers, in order to recruit applicants with the appropriate skills for the upcoming election, as well as for future elections and by-elections.
- By year end, the majority of returning officers and assistant returning officers were hired, and four training sessions provided for them.
- A new tariff of fees for returning officers, assistant returning officers and other election workers that was proposed in 2007 was approved. It includes payment for the 75-day calendar, a minimum wage clause, four per cent vacation pay, and CPI indexation.
- Work continued on the development of manuals for returning officers, assistant returning officers and other Elections Manitoba staff, to reflect the new legislative amendments.
- Procurement of materials and equipment for 57 returning offices was begun.

Communications Activities

- A communications strategy for the 2011 election was developed. Drawing on the success of the 2007 campaign, as well as research conducted after the last election, three different streams were developed in the strategy: one to focus on the informational requirements of the campaign as required by *The Elections Act*, the second to have a motivational focus, and the third to support community relations initiatives.
- Implementation of the strategy began with development of creative concepts for advertising and promotional materials.
- A media buy was planned in consultation with Communications Services Manitoba. The scheduling of the buy was adapted and expanded from the 2007 buy to support the needs of the 75-day calendar and the set date election.
- Two different creative concepts were focus tested, and a final selection was made. The concept chosen was aspirational in tone, with a variety of individuals holding hand-rendered signs with wording "You Count." Work on the advertising campaign began with the development and production of a 30-second television commercial.
- Pursuant to Section 29 of the EA, a new Community Relations Officer was recruited and implementation of the community relations plan was begun. First steps included dialogue with service providers and stakeholders in the areas of victims' services, women in shelters, new Canadian citizens, and homeless in shelters.
- Updates and enhancements were begun on the election website, including the development of a dynamic map-based results page.

IT Developments

- A software system and process was developed to facilitate creation, documentation, tracking and follow-up on EA and EFA inquiries from our stakeholders, as well as to track IT helpdesk issues. This new inquiry log allows for analysis of the types of inquiries received by Elections Manitoba, particularly during the election period. The system will also ensure the appropriate follow-up on all inquiries, with a built-in workflow module.

- The Employee Registration Application (ERA) was adapted and expanded for greater utility as an HR tool. Initially developed as a database for ROs to document skills, job performance, availability, and payroll information of staff prior to the call of an election, the ERA will now allow for continued tracking throughout the election. It will also serve as a database of staff for future elections.
- The Voter Enumeration System (VES), the system that builds the voters list, was reviewed and re-worked. The result was a streamlined system with improved functionality and a more user-friendly interface that allows for efficient data entry in the field.

B. BY-ELECTION

A by-election was conducted in 2010 as a result of a vacancy in the Legislative Assembly. The member for Concordia, the Honourable Gary Doer, resigned his seat on October 21, 2009.

The writ was issued on January 29, nominations closed on February 16, and the by-election took place on March 2, 2010. The boundaries were the same as in the 2007 provincial election.

A total of 11,262 eligible voters were registered in Concordia. Voter turnout was 31.23%. In the 2007 general election, voter turnout for Concordia was 47.42%. The results of this by-election did not change the standings of the parties in the Legislative Assembly.

The following chart indicates the name, political party endorsement, the number of votes received and the percentage of the total valid ballots cast for each of the candidates.

Candidate	Party	Votes Received	Percentage
Wiebe, Matt	NDP	2,065	58.7
Biebrich, Brian	PC Manitoba	694	19.7
Heppner, Judi	Liberal	613	17.4
Young, Ellen	Green Party of Manitoba	134	3.8

Comparison of 2010 by-election voter turnout to past by-elections:

By-Election	Voter Turnout
Concordia 2010	31.23%
The Pas 2009	29.65%
Elmwood 2009	36.44%
Fort Whyte 2005	38.07%
Turtle Mountain 2004	47.09%
Minto 2004	47.18%
Lac du Bonnet 2002	59.30%
Kirkfield Park 2000	54.87%
Tuxedo 2000	46.03%
AVERAGE	43.31%

Operational Conduct

As in the 2009 by-elections (The Pas and Elmwood), one more day of advance voting was held than in the 2007 general election.

During the by-election, advance voting was held from Saturday, February 20 to Saturday, February 27, 2010 at two locations within the division, including the returning office. There were two additional advance voting locations, both open for two days each. Those utilizing advance voting in Concordia increased to 512 ballots cast from the 361 cast during the 2007 general election. This was an increase of 140 percent from the 2007 election. Of the total ballots cast, 14.56% were cast during the week of advance voting.

In addition, voting on election day started at 7:00 am (one hour earlier than in the 2007 election). Just over 100 voters, or 9.3% of those voting on election day, took advantage of this opportunity to vote early in the morning.

Financial Administration

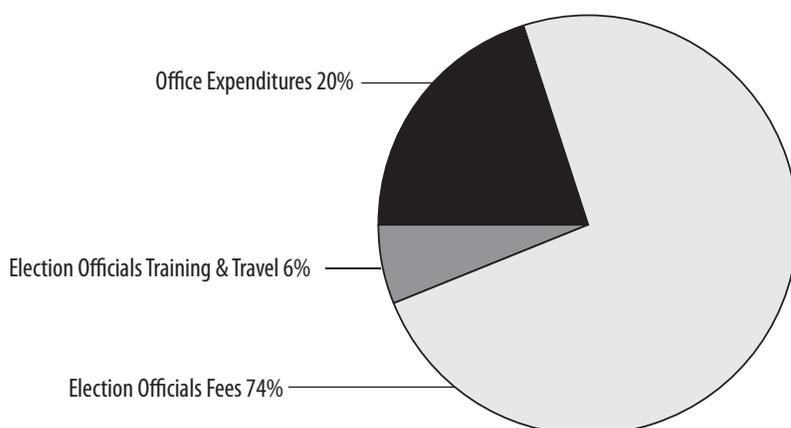
The finance department reviewed and updated training materials for RO staff and also provided one-on-one training to the finance clerk, a new position at the RO office.

Summary of Returning Office Operations Expenditures for Concordia Electoral Division

Elections Officials Fees, Training and Travel	
Fees:	
Advance voting officials	\$ 6,492
Enumeration officials	21,360
Office support	17,677
Payroll benefits	4,188
Returning Officers, Assistant Returning Officers, Voting officials and others	13,763
Revision officials	3,093
Voting officials	16,121
Subtotal	\$ 82,694
Training:	
Enumeration officials	\$ 1,088
Voting officials and others	5,304
Subtotal	\$ 6,392
Travel:	
Returning Officers, Assistant Returning Officers, Voting officials and others	\$ 330
Subtotal	\$ 330
Total Election Officials Fees and Travel	\$ 89,416

Returning Office Expenditures:	
Courier and freight	\$ 34
Equipment rental	6,662
Office rent	3,275
Office supplies	386
Printing	596
Professional Services	2,120
Telephone and internet	5,689
Voting place rental	3,736
Total Returning Office Expenditures	\$ 22,498
Total Electoral Division Operations Expenditures	\$ 111,914

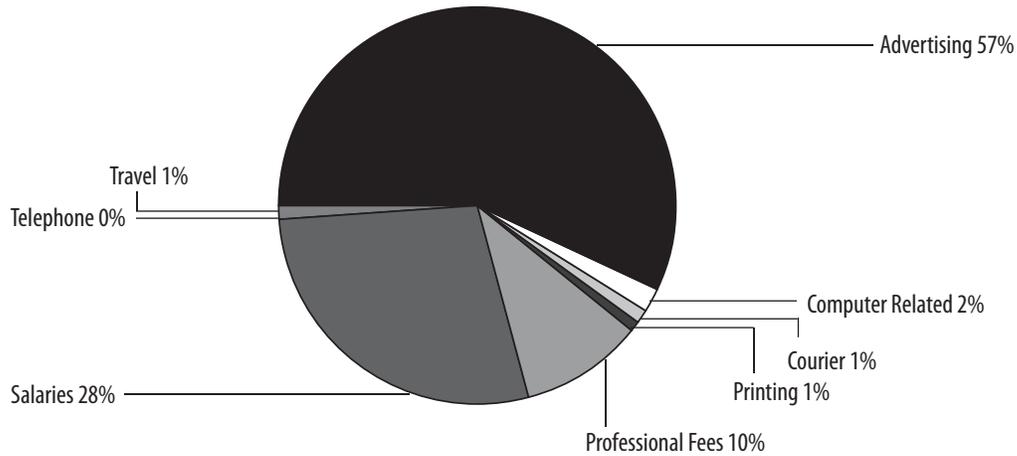
Returning Office Operations Expenditures



Summary of Elections Manitoba Office Expenditures

Advertising	\$ 41,160
Computer related	1,609
Courier	446
Printing	709
Professional fees	7,367
Salaries	20,326
Telephone	192
Travel	383
Total Elections Manitoba Office Expenditures	\$ 72,191

Elections Manitoba Office Expenditures



Campaign Finance

Candidates and parties must file audited statements for financial activity during an election or by-election, in addition to annual statements. Statements for the Concordia by-election for both parties and candidates were due July 2, 2010.

Candidate	Date Filed
Biebrich, Brian, PC Manitoba	30-Jun-10
Heppner, Judi, Liberal	29-Jun-10
Wiebe, Matthew, NDP	29-Jun-10
Young, Ellen, Green Party of Manitoba	29-Jun-10
Political Party	Date Filed
Green Party of Manitoba	29-Jun-10
Manitoba Liberal Party	29-Jun-10
New Democratic Party of Manitoba	29-Jun-10
Progressive Conservative Party of Manitoba	30-Jun-10

Total audit subsidy for the Concordia by-election was \$5,039.70

Summary of Candidate Assets and Liabilities, Income, Expenses, Spending Limits and Reimbursements

	Biebrich, Brian PC Manitoba	Heppner, Judi Liberal	Wiebe, Matthew NDP	Young, Ellen The Manitoba Greens
Assets and Liabilities				
Assets	\$ 1,491	\$ 826	\$ 5,020	\$ 471
Liabilities	-	-	-	-
Surplus/(Deficit)	\$ 1,491	\$ 826	\$ 5,020	\$ 471
Income				
Contribution	\$ 925	\$ 1,878	\$ -	\$ 700
Transfers	10,090	4,795	26,929	533
Other	-	-	-	-
Total	\$ 11,015	\$ 6,673	\$ 26,929	\$ 1,233
Expenses				
Election	\$ 9,160	\$ 5,751	\$ 20,498	\$ 762
Non-Election	364	96	1,411	-
Transfers	-	-	-	-
Total	\$ 9,524	\$ 5,847	\$ 21,909	\$ 762
Surplus/(Deficit)				
	\$ 1,491	\$ 826	\$ 5,020	\$ 471
Spending Limits				
Advertising	\$ 6,655	\$ 6,655	\$ 6,655	\$ 6,655
Overall	\$ 32,324	\$ 32,324	\$ 32,324	\$ 32,324
Reimbursements				
Note: Under <i>The Elections Finances Act</i> , a candidate is eligible for reimbursement of election expenses if s/he obtained at least 10% of all valid votes cast in the electoral division in which s/he ran. A party is eligible for reimbursement if the candidates it endorsed obtained at least 10% of all valid votes cast in the election.				
Candidate	\$ 4,580	\$ 2,875	\$ 10,197	\$ -
Party	-	4,616	13,839	\$ -
Total Reimbursements	\$ 4,580	\$ 7,491	\$ 24,037	\$ -

Summary of Registered Political Party Income, Expenses, Spending Limits and Reimbursements

	GPM	Liberal	NDP	PC Manitoba
Income				
Contribution ¹	\$ 1,214	\$ 38,912	\$ 274,719	\$ 335,734
Transfers	-	-	-	19,657
Other	1,920	72,090	63,390	54,826
Total	3,134	111,002	338,109	410,217
Expenses				
Election Expenses	\$ 2,790	\$ 9,232	\$ 27,679	\$ -
Transfers	533	5,245	13,881	80,594
Surplus/(Deficit)	(189)	96,525	296,549	329,623
Reimbursements				
Direct Reimbursements ²	-	\$ 4,616	\$ 13,839	-
Transferred Reimbursement ³	-	2,875	10,197	\$ 4,580
Spending Limits				
Advertising	\$ 19,133	\$ 19,133	\$ 19,133	\$ 19,133
Overall⁴	38,267	38,267	38,267	38,267

1 Contributions include money received and the value of donations-in-kind.

2 Three political parties qualified for reimbursement. The amount reimbursed was 50% of actual election expenses (total election expenses less donation-in-kind).

3 Candidate reimbursements transferred to political parties as per section 76 of the EFA.

4 The higher number of names on either the final voters list for the by-election or the previous general elections is multiplied by the amount permitted on a per voter basis.

IV

LEADERSHIP CONTEST

The Elections Finances Act requires public disclosure of leadership contestants' finances, to enhance the fairness and transparency of the process political parties use to choose their leaders.

The **New Democratic Party of Manitoba** (NDP) held a leadership contest on October 17, 2009, following the resignation of Premier Gary Doer, leader of the Manitoba NDP party and MLA for Concordia. The candidates were Greg Selinger, Steve Ashton and Andrew Swan. The filing deadline for this contest was January 18, 2010, with the exception of Andrew Swan who withdrew from the contest. Filing deadline in this case was October 28, 2009.

In all three cases, extensions were requested and granted.

Contestant's Name	Extension (if applicable)	Return Filed
Ashton, Steve	Feb 17/10	Feb 17/10
Selinger, Greg	Jan 27/10	Jan 25/10
Swan, Andrew	Nov 27/09	Nov 27/09

2009 Leadership Contestants' Financial Statements - The New Democratic Party of Manitoba (NDP)

	Steve Ashton	Greg Selinger	Andrew Swan
Assets and Liabilities			
Assets	\$ 1,328	\$ 29,033	\$ 4,258
Liabilities	7,067	2,800	1,399
Surplus/(Deficit)	\$ (5,739)	\$ 26,233	\$ 2,859
Income			
Contribution	\$ 83,826	\$ 86,836	\$ 47,348
Other	-	16	-
Total	\$ 83,826	\$ 86,852	\$ 47,348
Expenses			
	89,565	60,619	44,489
Surplus/(Deficit)*	\$ (5,739)	\$ 26,233	\$ 2,859

* Under the EFA, if a leadership contestant has a surplus, it is transferred to the political party for which the leadership contest was held.



LOOKING FORWARD

The 40th General Election will be the first opportunity to put into practice many of the operational changes arising from the 2008 legislative amendments. Our new strategies and processes, as well as revised training materials, will be introduced to all stakeholders.

Preparation for the General Election will enter its final phase, as we gear up for the start of the 75-day calendar. Recruitment and training will be completed for all Returning Officers, and information sessions will be made available to all political participants.

We will continue to promote our education program, delivering workshops to students and adult learners throughout the province. Our community relations initiatives will move from strategy to implementation, as we develop our tools and materials and begin to actively engage voters in the electoral process.

RECOMMENDATIONS

A. ELECTIONS ACT

Legislation allows the Chief Electoral Officer to recommend amendments to Manitoba's electoral law in order to improve and/or update the electoral process and better serve the electorate. Although consultation with the Advisory Committees occurs, final recommendations are at the sole discretion of the CEO.

The following recommendations are carried forward from the 2009 annual report. New recommendations arising from the conduct of the 40th General Election will be developed and published in the 2011 annual report.

1. Set election period

s. 49(1) (c) clause(i)

Recommendation: Bill 37 establishes a set election date. It is recommended that section 49(1) (c) clause (i) be amended as well to establish a set election period after the writ is issued rather than a variable period of at least 28 days but not more than 35 days from the issue of the writ.

Background: A set election date provides for greater service and efficiency in the conduct of elections as well as a more level playing field for all political participants. Eliminating the possibility of a variable election period would further level the playing field while also providing clarity for all stakeholders. It would allow for more equitable and efficient management of election expenses within the spending limits. It would also assist campaigns to better manage expenses incurred in the non-election period, thereby preventing allocation issues of expenses between reimbursable election expenses and non-reimbursable non-election period expenses.

A set election period would also assist in recruiting election officials and may also assist in the recruitment of volunteer campaign workers.

BC and Ontario also have set election dates and have a set election period of 28 and 29 days respectively.

2. Revision period

s. 77(1)

Recommendation: Shorten the revision period in section 77(1) to end on the third Monday before election day rather than the second Thursday before election day, to provide time to deliver the official list of voters to locations for the first Saturday of advance voting.

Background: Section 77(1) stipulates that revision end on the second Thursday before election day; therefore the revised voters list is completed on the next day, which is the second Friday before election day. Section 125(5) allows for advance voting to begin in any location the next day, which is the second Saturday before election day. This makes it very difficult to complete the revised list of voters, print the official list and deliver it to advance voting locations, which are often a distance from the returning office, for that Saturday. In many communities, Saturday is an ideal day to hold advance voting. However, under the current act, it may not be possible to hold advance voting on the Saturday, as an official voters list cannot reach distant or remote locations in time.

Even with a shortened revision period there would still be 25 days of revision following 33 days of enumeration which will allow for a substantial length of time to compile a complete voters list.

3. Access for campaigning

s. 195(1) and 195(5)

Recommendation: To amend the process and requirements regarding access for campaigning in an apartment, condominium complex, other multiple residence or community, as defined in sections 195(1) and 195(5) of *The Elections Act*. Specifically, it is recommended that *The Elections Act* be amended to state that individuals be required to produce identification, in accordance with Section 2 of the act, as well as documentation confirming that the individual is a candidate or a representative of a candidate. A further amendment would require that the documentation be a prescribed form, similar to that required for scrutineers, signed by the candidate or official agent, designating them as a candidate's representative. Both the identification and documentation would be presented upon request.

Background: The current legislation states that no one can prevent candidates or their representatives from campaigning in the type of multiple residences or communities outlined in section 195, provided that they produce identification or documentation. The Act does not stipulate, however, when the documentation must be presented, i.e. upon request, or what type of documentation or identification is required.

While Elections Manitoba provides guidelines and suggested forms for identification of candidates' representatives visiting multiple residence buildings or communities, there is currently no requirement for campaign workers to carry similar forms. Just as scrutineers must carry a prescribed form signed by the candidate or official agent in order to gain access to voting places, candidates and their representatives should also be required to carry a prescribed form when campaigning in those locations described in section 195.

In order to administer this provision efficiently, it is recommended that candidates' representatives campaigning at those locations described in section 195 of the EA be required to carry a prescribed form signed by the candidate or official agent, as well as identification that conforms to section 2 of *The Elections Act*, and that both the identification and documentation need only be presented upon request.

B. THE ELECTIONS FINANCES ACT

The following recommendations are carried forward from the 2009 annual report.

1. Tax registration

s. 25

Recommendation: To extend the tax registration period from the end of the candidacy period to four months after the election day.

Background: The current section states that an application to register must be made to the Chief Electoral Officer before the end of the candidacy period in order to issue income tax receipts for contributions received by a candidate in his or her campaign period. This pre-existing deadline for registration (end of candidacy period) was clarified in *The Elections Finances Act* pursuant to an amendment in Bill 22, 2006.

Tax registration is optional and it was observed in 2007 that a few campaigns did not become aware of the need to be registered until they began preparation of election returns after the campaign period, which was past the tax registration deadline.

To address this concern and to provide extra time in recognition of the voluntary nature of the role of an official agent, it is being recommended that the deadline to register be extended to the filing deadline of the election returns, which will be four months after the election day.

2. Calculation of candidate's surplus or deficit

s. 75(1)

Recommendation: For the deficit calculation for section 75, the receipts should include income from sale of merchandise. This is a consequential change due to new sections on fundraising and contribution income which were added in the 2006 amendments to *The Elections Finances Act*.

Background: Section 75(1), candidate's deficit calculation, takes into account income from all sources. When the new provisions of income from sale of merchandise were included in *The Elections Finances Act* through Bill 22 in December 2006, section 75(1) was not changed to include income from sale of merchandise.

3. Candidate exceeding expense limit

s. 84(2)

Recommendation: To amend section 84(2) Candidate exceeding expense limit, to include reference to section 54.1, Annual limit on advertising expenses. This is a consequential change due to the new amendments added to *The Elections Finances Act* in January 2009. Section 84(2) should read: Every candidate who contravenes section 51 or 54.1 is guilty of an offence and is liable on summary conviction to a fine of \$5,000.

Background: The annual expense limit in the year of fixed date elections was a new amendment contained in Bill 37 which was given the Royal Assent on October 9, 2008. Section 84(1) Party exceeding expense limit, does reference section 54.1. Hence, section 84 needs to be consistent with its application for a candidate and a party and include section 54.1 in both subsections.